## Senate Study Bill 3114 - Introduced

SENATE/HOUSE FILE \_\_\_\_\_\_

BY (PROPOSED DEPARTMENT OF HUMAN SERVICES BILL)

## A BILL FOR

- 1 An Act concerning child welfare, including provisions relating
- 2 to children under the custody, control, and supervision of
- 3 the department of human services and provisions relating to
- 4 children who are sex trafficking victims.
- 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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      Section 1. Section 232.2, subsection 4, unnumbered
 2 paragraph 1, Code 2016, is amended to read as follows:
      "Case permanency plan" means the plan, mandated by Pub. L.
 4 No. 96-272 and Pub. L. No. 105-89, as codified in 42 U.S.C.
 5 §622(b)(10), 671(a)(16), and 675(1),(5), which is designed to
 6 achieve placement in the most appropriate, least restrictive,
 7 and most family-like setting available and in close proximity
 8 to the parent's home, consistent with the best interests and
 9 special needs of the child, and which considers the placement's
10 proximity to the school in which the child is enrolled at
11 the time of placement. The plan shall be developed by the
12 department or agency involved and the child's parent, guardian,
13 or custodian. If the child is fourteen years of age or older,
14 the plan shall be developed in consultation with the child and,
15 at the option of the child, with up to two persons chosen by
16 the child to be members of the child's case planning team if
17 such persons are not a foster parent of, or caseworker for, the
18 child. The department may reject a person selected by a child
19 to be a member of the child's case planning team at any time
20 if the department has good cause to believe that the person
21 would not act in the best interests of the child. One person
22 selected by a child to be a member of the child's case planning
23 team may be designated to be the child's advisor or, if
24 necessary, the child's advocate with respect to the application
25 of the reasonable and prudent parent standard.
                                                  The plan shall
26 specifically include all of the following:
27
      Sec. 2. Section 232.2, subsection 4, paragraph f, Code 2016,
28 is amended to read as follows:
29
          (1) When a child is sixteen fourteen years of age
30 or older, a written transition plan of services, supports,
31 activities, and referrals to programs which, based upon an
32 assessment of the child's needs, would assist the child in
33 preparing for the transition from foster care to adulthood.
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34 The transition plan and needs assessment shall be developed

35 with a focus on the services, other support, and actions

1 necessary to facilitate the child's successful entry into

- 2 adulthood. The transition plan shall be personalized at the
- 3 direction of the child and shall be developed with the child
- 4 present, honoring the goals and concerns of the child, and
- 5 shall address the following areas of need when the child
- 6 becomes an adult for the child's successful transition from
- 7 foster care to adulthood, including but not limited to all of
- 8 the following:
- 9 (a) Education.
- 10 (b) Employment services and other workforce support.
- 11 (c) Health and health care coverage.
- 12 (d) Housing and money management.
- 13 (e) Relationships, including local opportunities to have a 14 mentor.
- 15 (f) If the needs assessment indicates the child is
- 16 reasonably likely to need or be eligible for services or
- 17 other support from the adult service system upon reaching age
- 18 eighteen, the transition plan shall provide for the child's
- 19 application for adult services.
- 20 (2) The transition plan shall be considered a working
- 21 document and shall be reviewed and updated for each permanency
- 22 hearing by the court or other formal case permanency plan
- 23 review during a periodic case review, which shall occur at a
- 24 minimum of once every six months. The transition plan shall
- 25 also be reviewed and updated during the ninety calendar-day
- 26 period preceding the child's eighteenth birthday and during the
- 27 ninety calendar-day period immediately preceding the date the
- 28 child is expected to exit foster care, if the child remains
- 29 in foster care after the child's eighteenth birthday. The
- 30 transition plan may be reviewed and updated more frequently.
- 31 (3) The transition plan shall be developed and reviewed
- 32 by the department in collaboration with a child-centered
- 33 transition team. The transition team shall be comprised of
- 34 the child's caseworker and persons selected by the child,
- 35 persons who have knowledge of services available to the child,

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1 and any person who may reasonably be expected to be a service

- 2 provider for the child when the child becomes an adult or to
- 3 become responsible for the costs of services at that time.
- 4 If the child is reasonably likely to need or be eligible for
- 5 adult services, the transition team membership shall include
- 6 representatives from the adult services system. The adult
- 7 services system representatives may include but are not limited
- 8 to the administrator of county general relief under chapter
- 9 251 or 252 or the regional administrator of the county mental
- 10 health and disability services region, as defined in section
- 11 331.388. The membership of the transition team and the meeting
- 12 dates for the team shall be documented in the transition plan.
- 13 (4) The final transition plan shall specifically identify 14 how the need for housing will be addressed.
- 15 (5) If the child is interested in pursuing higher education,
- 16 the transition plan shall provide for the child's participation
- 17 in the college student aid commission's program of assistance
- 18 in applying for federal and state aid under section 261.2.
- 19 (6) If the needs assessment indicates the child is
- 20 reasonably likely to need or be eligible for services or
- 21 other support from the adult service system upon reaching age
- 22 eighteen, the transition plan shall be reviewed and approved
- 23 by the transition committee for the area in which the child
- 24 resides, in accordance with section 235.7, before the child
- 25 reaches age seventeen and one-half. The transition committee's
- 26 review and approval shall be indicated in the case permanency
- 27 plan.
- 28 (7) Provision for the department or a designee of the
- 29 department on or before the date the child reaches age
- 30 eighteen, unless the child has been placed in foster care for
- 31 less than six months, to provide to the child a certified copy
- 32 of the child's birth certificate, and to facilitate securing
- 33 a federal social security card, and driver's license or
- 34 government-issued nonoperator's identification card. The fee
- 35 for the certified copy of the child's birth certificate that is

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- 1 otherwise chargeable under section 144.13A, 144.46, or 331.605
- 2 shall be waived by the state or county registrar.
- 3 Sec. 3. Section 232.2, Code 2016, is amended by adding the
- 4 following new subsection:
- 5 NEW SUBSECTION. 45A. "Reasonable and prudent parent
- 6 standard" means the same as defined in section 237.1.
- 7 Sec. 4. Section 232.58, subsection 3, paragraph d,
- 8 subparagraph (4), Code 2016, is amended to read as follows:
- 9 (4) If the child is sixteen years of age or older and
- 10 the department has documented to the court's satisfaction a
- ll compelling reason for determining that an order under the
- 12 other subparagraphs of this paragraph "d'' would not be in the
- 13 child's best interest, order another planned permanent living
- 14 arrangement for the child.
- 15 Sec. 5. Section 232.58, Code 2016, is amended by adding the
- 16 following new subsection:
- 17 NEW SUBSECTION. 3A. If the court enters an order for
- 18 another planned permanent living arrangement pursuant to
- 19 subsection 3, paragraph "d", the court shall do all of the
- 20 following:
- 21 a. Ask the child about the child's desired permanency
- 22 outcome and make a judicial determination that another planned
- 23 permanent living arrangement is the best permanency plan for
- 24 the child.
- 25 b. Require the department to do all of the following:
- 26 (1) Document the efforts to place a child permanently with a
- 27 parent, relative, or in a quardianship or adoptive placement.
- 28 (2) Document that the planned permanent living arrangement
- 29 is the best permanency plan for the child and compelling
- 30 reasons why it is not in the child's best interest to be placed
- 31 permanently with a parent, relative, or in a guardianship or
- 32 adoptive placement.
- 33 (3) Document all of the following at the permanency hearing
- 34 and the six-month periodic review:
- 35 (a) The steps the department is taking to ensure that the

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- 1 planned permanent living arrangement follows the reasonable and
- 2 prudent parent standard.
- 3 (b) Whether the child has regular opportunities to engage in
- 4 age-appropriate or developmentally appropriate activities.
- 5 Sec. 6. Section 232.68, subsection 2, paragraph a, Code
- 6 2016, is amended by adding the following new subparagraph:
- 7 NEW SUBPARAGRAPH. (11) The recruitment, harboring,
- 8 transportation, provision, obtaining, patronizing, or
- 9 soliciting of a child for the purpose of commercial sexual
- 10 activity as defined in section 710A.1.
- 11 Sec. 7. Section 232.68, Code 2016, is amended by adding the
- 12 following new subsections:
- 13 NEW SUBSECTION. 01. "A severe form of trafficking in
- 14 persons" means sex trafficking in which commercial sexual
- 15 activity, as defined in section 710A.1, is induced by force,
- 16 fraud, or coercion, or in which the person induced to perform
- 17 such act has not attained eighteen years of age.
- 18 NEW SUBSECTION. 10. "Sex trafficking" means the
- 19 recruitment, harboring, transportation, provision, obtaining,
- 20 patronizing, or soliciting of a person for the purpose of
- 21 commercial sexual activity as defined in section 710A.1.
- NEW SUBSECTION. 11. "Sex trafficking victim" means a victim
- 23 of any of the following:
- 24 a. A severe form of trafficking in persons.
- 25 b. Sex trafficking.
- 26 Sec. 8. Section 232.70, subsections 8 and 9, Code 2016, are
- 27 amended to read as follows:
- 28 8. If a report would be determined to constitute an
- 29 allegation of child abuse as defined under section 232.68,
- 30 subsection 2, paragraph "a", subparagraph (3) or (5), except
- 31 that the suspected abuse resulted from the acts or omissions
- 32 of a person other than a person responsible for the care of the
- 33 child, the department shall refer the report to the appropriate
- 34 law enforcement agency having jurisdiction to investigate the
- 35 allegation. The department shall refer the report orally

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- 1 as soon as practicable and in writing within seventy-two
- 2 hours of receiving the report. Within twenty-four hours of
- 3 receiving a report from a mandatory or permissive reporter,
- 4 the department shall inform the reporter, orally or by other
- 5 appropriate means, whether or not the department has commenced
- 6 an assessment of the allegation in the report.
- 7 9. Within twenty-four hours of receiving a report from a
- 8 mandatory or permissive reporter, the department shall inform
- 9 the reporter, orally or by other appropriate means, whether
- 10 or not the department has commenced an assessment of the
- 11 allegation in the report. If a report would be determined
- 12 to constitute an allegation of child abuse as defined under
- 13 section 232.68, subsection 2, paragraph "a", subparagraph (3)
- 14 or (5), except that the suspected abuse resulted from the acts
- 15 or omissions of a person other than a person responsible for
- 16 the care of the child, the department shall refer the report
- 17 to the appropriate law enforcement agency having jurisdiction
- 18 to investigate the allegation. The department shall refer the
- 19 report orally as soon as practicable and in writing within
- 20 seventy-two hours of receiving the report.
- 21 Sec. 9. Section 232.70, Code 2016, is amended by adding the
- 22 following new subsection:
- 23 NEW SUBSECTION. 10. If the department has reasonable
- 24 cause to believe that a child under the placement, care, or
- 25 supervision of the department is, or is at risk of becoming,
- 26 a sex trafficking victim, the department shall do all of the
- 27 following:
- 28 a. Identify the child as a sex trafficking victim or at risk
- 29 of becoming a sex trafficking victim and include documentation
- 30 in the child's department records.
- 31 b. Refer the child for appropriate services.
- 32 c. Refer the child identified as a sex trafficking victim,
- 33 within twenty-four hours, to the appropriate law enforcement
- 34 agency having jurisdiction to investigate the allegation.
- 35 Sec. 10. Section 232.71B, subsection 1, paragraph a,

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1 subparagraph (1), Code 2016, is amended to read as follows:

- 2 (1) Upon acceptance of a report of child abuse, the
- 3 department shall commence a child abuse assessment when the
- 4 report alleges child abuse as defined in section 232.68,
- 5 subsection 2, paragraph "a", subparagraphs (1) through (3) and
- 6 subparagraphs (5) through (10) (11), or which alleges child
- 7 abuse as defined in section 232.68, subsection 2, paragraph "a",
- 8 subparagraph (4), that also alleges imminent danger, death, or
- 9 injury to a child.
- 10 Sec. 11. Section 232.71B, subsection 3, Code 2016, is
- 11 amended to read as follows:
- 12 3. Involvement of law enforcement.
- 13 a. The department shall apply protocols, developed with the
- 14 local child protection assistance team established pursuant to
- 15 section 915.35, to prioritize the actions taken in response
- 16 to a child abuse assessment and shall work jointly with child
- 17 protection assistance teams and law enforcement agencies in
- 18 performing assessment and investigative processes for child
- 19 abuse assessments in which a criminal act harming a child is
- 20 alleged. The county attorney and appropriate law enforcement
- 21 agencies shall also take any other lawful action which may be
- 22 necessary or advisable for the protection of the child.
- 23 b. If a report is determined not to constitute a child
- 24 abuse allegation or if the child abuse report is accepted
- 25 but assessed under the family assessment, but a criminal act
- 26 harming a child is alleged, the department shall immediately
- 27 refer the matter to the appropriate law enforcement agency.
- c. If the department has reasonable cause to believe that
- 29 a child under the placement, care, or supervision of the
- 30 department is, or is at risk of becoming, a sex trafficking
- 31 victim, the department shall do all of the following:
- 32 (1) Identify the child as a sex trafficking victim or
- 33 at risk of becoming a sex trafficking victim and include
- 34 documentation in the child's department records.
- 35 (2) Refer the child for appropriate services.

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- 1 (3) Refer the child identified as a sex trafficking victim,
- 2 within twenty-four hours, to the appropriate law enforcement
- 3 agency having jurisdiction to investigate the allegation.
- d. The department shall report a child under the placement,
- 5 care, or supervision of the department who is reported as
- 6 missing or abducted to law enforcement and to the national
- 7 center for missing and exploited children within twenty-four
- 8 hours of receipt of the report.
- 9 Sec. 12. Section 232.102, subsection 1, paragraph a,
- 10 subparagraph (3), Code 2016, is amended to read as follows:
- ll (3) The department of human services. If the child is
- 12 placed in a juvenile shelter care home or with an individual
- 13 or agency as defined in section 237.1, the department shall
- 14 assign decision-making authority to the juvenile shelter care
- 15 home, individual, or agency for the purpose of applying the
- 16 reasonable and prudent parent standard during the child's
- 17 placement.
- 18 Sec. 13. Section 232.104, subsection 2, paragraph d,
- 19 subparagraph (4), Code 2016, is amended to read as follows:
- 20 (4) If the child is sixteen years of age or older and
- 21 the department has documented to the court's satisfaction a
- 22 compelling reason for determining that an order under the
- 23 other subparagraphs of this paragraph "d" would not be in the
- 24 child's best interest, order another planned permanent living
- 25 arrangement for the child.
- Sec. 14. Section 232.104, Code 2016, is amended by adding
- 27 the following new subsection:
- 28 NEW SUBSECTION. 2A. If the court enters an order for
- 29 another planned permanent living arrangement pursuant to
- 30 subsection 2, paragraph "d", the court shall do all of the
- 31 following:
- 32 a. Ask the child about the child's desired permanency
- 33 outcome and make a judicial determination that another planned
- 34 permanent living arrangement is the best permanency plan for
- 35 the child.

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- 1 b. Require the department to do all of the following:
- 2 (1) Document the efforts to place a child permanently with a
- 3 parent, relative, or in a guardianship or adoptive placement.
- 4 (2) Document that the planned permanent living arrangement
- 5 is the best permanency plan for the child and compelling
- 6 reasons why it is not in the child's best interest to be placed
- 7 permanently with a parent, relative, or in a guardianship or
- 8 adoptive placement.
- 9 (3) Document all of the following at the permanency hearing
- 10 and the six-month periodic review:
- 11 (a) The steps the department is taking to ensure that the
- 12 planned permanent living arrangement follows the reasonable and
- 13 prudent parent standard.
- 14 (b) Whether the child has regular opportunities to engage in
- 15 age-appropriate or developmentally appropriate activities.
- 16 Sec. 15. Section 232.127, subsection 10, Code 2016, is
- 17 amended to read as follows:
- 18 10. If the child is sixteen fourteen years of age or older
- 19 and an order for an out-of-home placement is entered, the
- 20 order shall specify the services needed to assist the child in
- 21 preparing for the transition from foster care to adulthood. If
- 22 the child has a case permanency plan, the court shall consider
- 23 the written transition plan of services and needs assessment
- 24 developed for the child's case permanency plan. If the child
- 25 does not have a case permanency plan containing the transition
- 26 plan and needs assessment at the time the order is entered, the
- 27 written transition plan and needs assessment shall be developed
- 28 and submitted for the court's consideration no later than six
- 29 months from the date of the transfer order. The court shall
- 30 modify the initial transfer order as necessary to specify
- 31 the services needed to assist the child in preparing for the
- 32 transition from foster care to adulthood. If the transition
- 33 plan identifies services or other support needed to assist
- 34 the child when the child becomes an adult in transitioning
- 35 from foster care to adulthood and the court deems it to be

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- 1 beneficial to the child, the court may authorize the individual
- 2 who is the child's guardian ad litem or court appointed special
- 3 advocate to continue a relationship with and provide advice to
- 4 the child for a period of time beyond the child's eighteenth
- 5 birthday.
- 6 Sec. 16. Section 232.183, subsection 5, paragraph d, Code
- 7 2016, is amended to read as follows:
- 8 d. If the child is sixteen fourteen years of age or older,
- 9 the order shall specify the services needed to assist the child
- 10 in preparing for the transition from foster care to adulthood.
- 11 If the child has a case permanency plan, the court shall
- 12 consider the written transition plan of services and needs
- 13 assessment developed for the child's case permanency plan. If
- 14 the child does not have a case permanency plan containing the
- 15 transition plan and needs assessment at the time the order is
- 16 entered, the transition plan and needs assessment shall be
- 17 developed and submitted for the court's consideration no later
- 18 than six months from the date of the transfer order. The court
- 19 shall modify the initial transfer order as necessary to specify
- 20 the services needed to assist the child in preparing for the
- 21 transition from foster care to adulthood. If the transition
- 22 plan identifies services or other support needed to assist
- 23 the child when the child becomes an adult in transitioning
- 24 from foster care to adulthood and the court deems it to be
- 25 beneficial to the child, the court may authorize the individual
- 26 who is the child's guardian ad litem or court appointed special
- 27 advocate to continue a relationship with and provide advice to
- 28 the child for a period of time beyond the child's eighteenth
- 29 birthday.
- 30 Sec. 17. Section 237.1, Code 2016, is amended by adding the
- 31 following new subsection:
- 32 NEW SUBSECTION. 9. "Reasonable and prudent parent standard"
- 33 means the standard characterized by careful and sensible
- 34 parenting decisions that maintain the health, safety, and
- 35 best interests of a child, while at the same time encouraging

1 the emotional and developmental growth of a child, that a

- 2 caregiver shall use when determining whether to allow a child
- 3 in foster care under the placement, care, or supervision of
- 4 the department to participate in extracurricular, enrichment,
- 5 cultural, or social activities. For the purposes of this
- 6 subsection, "caregiver" means an individual or an agency
- 7 licensed under this chapter with which a child in foster care
- 8 has been placed or a juvenile shelter care home approved under
- 9 chapter 232 in which a child in foster care has been placed.
- 10 Sec. 18. NEW SECTION. 237.14A Reasonable and prudent parent
- 11 standard immunity from liability.
- 12 The department, or any individual, agency, or juvenile
- 13 shelter care home that applies the reasonable and prudent
- 14 parent standard in good faith in regard to a child in foster
- 15 care shall have immunity from civil or criminal liability which
- 16 might otherwise be incurred or imposed. This section shall
- 17 not remove or limit any existing liability protection afforded
- 18 under any other law.
- 19 EXPLANATION
- The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.
- 22 This bill concerns child welfare, including provisions
- 23 relating to children under the custody, control, and
- 24 supervision of the department of human services (DHS) and
- 25 provisions relating to children who are, or are at risk of
- 26 becoming, victims of sex trafficking.
- 27 CASE PERMANENCY PLAN. The bill amends the definition of
- 28 case permanency plan under Code section 232.2, to provide that
- 29 if the child is 14 years of age or older, the case permanency
- 30 plan shall be developed in consultation with the child and,
- 31 at the option of the child, up to two persons chosen by the
- 32 child shall be members of the child's case planning team if
- 33 such persons are not a foster parent of, or caseworker for, the
- 34 child. DHS may reject a person selected by a child to be a
- 35 member of the child's case planning team at any time if the DHS

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1 has good cause to believe that the person would not act in the

- 2 best interests of the child. One person selected by a child to
- 3 be a member of the child's case planning team may be designated
- 4 to be the child's advisor and, if necessary, advocate for
- 5 certain purposes.
- 6 TRANSITION SERVICES PLAN. A case permanency plan includes
- 7 a written transition plan of services for a child who is 16
- 8 years of age or older. The bill amends this requirement to
- 9 require a written transition plan for a child who is 14 years
- 10 of age or older and requires the services plan to include
- 11 information on supports, activities, and referrals to programs
- 12 that would assist the child in transitioning from foster care
- 13 to adulthood. The bill requires the written transition plan
- 14 to include money management among other areas of need to aid
- 15 in the child's successful transition to adulthood from foster
- 16 care, and that the transition plan shall be reviewed and
- 17 updated at a minimum of every six months. As a part of the
- 18 transition services plan, DHS is required, on or before the
- 19 date the child reaches the age of 18, to provide the child
- 20 with a certified copy of the child's birth certificate, social
- 21 security card, and driver's license or government-issued
- 22 nonoperator's identification card unless the child has been
- 23 placed in foster care for less than six months.
- 24 PERMANENCY HEARING OTHER PLANNED PERMANENT LIVING
- 25 ARRANGEMENTS. A court order for an out-of-home placement of
- 26 a child includes a determination by the court in a permanency
- 27 hearing that continuation of the child in the child's home is
- 28 contrary to the child's welfare. The bill amends the option
- 29 for the court after a permanency hearing to order another
- 30 planned permanent living arrangement to only allow such
- 31 option if the child is 16 years of age or older, and provides
- 32 guidelines for the court to follow if the court enters such an
- 33 order.
- 34 CHILD ABUSE SEX TRAFFICKING. The bill includes the
- 35 recruitment, harboring, transportation, provision, obtaining,

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- 1 patronizing, or soliciting of a child for the purpose of
- 2 commercial sexual activity as defined in Code section 710A.1 in
- 3 the definition of "child abuse" under Code section 232.68.
- 4 CHILD SEX TRAFFICKING REPORTING PROCEDURES. If DHS has
- 5 reasonable cause to believe that a child under the placement,
- 6 care, or supervision of the department is, or is at risk of
- 7 becoming, a sex trafficking victim as defined in the bill, DHS
- 8 is required to identify the child as a sex trafficking victim
- 9 or at risk of becoming a sex trafficking victim, refer the
- 10 child for appropriate services, and refer the child within
- 11 24 hours to the appropriate law enforcement agency. DHS is
- 12 also required to report a child who is reported as missing or
- 13 abducted to law enforcement and to the national center for
- 14 missing and exploited children within 24 hours after receipt
- 15 of the report.
- 16 TRANSFER OF LEGAL CUSTODY OF CHILD AND PLACEMENT. If the
- 17 court after a dispositional hearing transfers the legal custody
- 18 of a child to DHS and the child is placed in a juvenile shelter
- 19 care home or with an individual or agency for foster care, DHS
- 20 is required to assign decision-making authority to the juvenile
- 21 shelter care home, individual, or agency for the purpose of
- 22 applying the reasonable and prudent parent standard during the
- 23 child's placement.
- 24 REASONABLE AND PRUDENT PARENT STANDARD. The bill defines
- 25 "reasonable and prudent parent standard" for purposes of
- 26 certain decision-making regarding children placed in foster
- 27 care and provides an immunity provision to DHS, or any
- 28 individual, agency, or juvenile shelter care home under Code
- 29 chapter 237 that applies the standard in good faith.
- 30 The bill makes conforming Code changes.